

# **Plant Protection and Quarantine and National Plant Board Council Meeting April 20-22, 1999**

*Contact Regional Plant Board representatives for handouts, if desired.*

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## **TUESDAY APRIL 20, 1999**

### **PPQ Opening Comments – Outgoing PPQ Deputy Administer**

Introduction of attendees. Dr. Richard Dunkle, new PPQ Deputy Administrator was in attendance for the entire meeting. All NPB Council representatives were in attendance as well as PPQ Management Team.

### **Solid Wood Packing and Asian Long horned beetle - Joe Cavey**

*New pest issue:* --- Adults ALB (tentative) found on crepe myrtle (bonsai) in Athens, GA greenhouse from China. Maples are in a greenhouse right next door to myrtle greenhouse. Larvae, believed to be ALB, also extracted from same shipment. Identification came in today as *Anoplophora chinensis*, a citrus pest. Georgia greenhouse has made at least one shipment to Missouri; PPQ is tracking possibility of other shipments from that greenhouse. Bonsai came in through Long Beach as bare root material.

(See handout)

*\$5.5 million funding announced.* Includes: \$2.5 million for survey and tree removal in Illinois; \$1.5 million for survey and tree removal in New York; \$400,000 for methods development activities; \$550,000 to expand ALB National Survey.

*Where and what research is being conducted in FS, ARS, APHIS?* APHIS to host meeting April 27-28 with FS, ARS, Canadian FS and several universities. Will discuss priorities. Planned projects include: chemical controls, cargo treatment efficacy, adult feeding preference, oviposition host preference, attractant identification, ALB behavior, biocontrol, dispersal, host stress affects on susceptibility to ALB, pathogens.

*What is the plan for detection of other possible infestations?* Distribution of 61 page list of consignees of Chinese infested cargo to SPHDs. Biometric survey continuing in CT, NY, NJ. Detection surveys around sites that receive high risk cargo in WV, PA and 3-4 other states. SPROs still haven't received the 61 page list. Joe will provide electronic version to NPBC for possible distribution to SPROs. Some states may be able to assist in inspecting those recipients, but need the list to get started. Recommendation - PPQMT should encourage regions to fund ALB survey for 1999. States should target high risk sites from consignee list.

*Update on Chicago and New York infestations.* Chicago - tree removal to be finished by mid-May; survey continues with bucket trucks and tree climbers. New York - all infested trees should have been removed by April 16.

**Argentine Citrus - Ron Campbell**

Proposal published last August to allow citrus from Argentina. Met with a lot of opposition. CA group (Lemon growers - US Citrus Science Council) strongly opposed. Shipping season states in May. Rule is not expected to change based on comments; but comments will be addressed. Rule must clear several agencies and may take several weeks or months. Rule will not be effective for this shipping season.

**Citrus Canker Eradication - Steve Poe**

\$ 25 million approved for eradication in Florida for rest of this year and continuation funding for next three years at rate of \$20 million per year. Infestations over 500 square miles. Money will be spent on cooperative agreement with State of Florida to do survey. State of Florida, at this time, will fund tree removal. Tree removal includes infected tree and all other exposed host trees within 125 ft. of infected tree. NEPA process will determine if federal money can be used for tree removal.

**Karnal Bunt - Steve Poe**

(see handout)

(conference call with Bob Nave on phone). Comments on proposed rule have been considered and final rule is expected to be submitted to OGC very soon. Meeting last week agreed to move toward regulating KB as a grade and quality pest. Must relook at PRA to see if this is in line with the grade and quality issue rather than quarantine pest. Actions taken by PPQ toward deregulation will be done very carefully so as not to jeopardize our ability to export wheat.

**Imported Fire Ant - Ron Milberg**

Imported Fire Ant Review Committee - Bob Gronowski

(see handouts)

PPQ regulatory programs are not effective. Review committee is seeking input on how PPQ should continue to fund and support IFA programs.

**Biotechnology Permits - Diane Hatmaker, Arnold Foudin**

GMOs will be the number one non-tariff trade barrier in the years to come. Acreage planted in GMO products has increased dramatically (1998- 58,000,000 acres) and is expected to continue. Trend in use of CBI by applicants has increased; largely due to foreign companies who are reluctant to trust government.

**Brown Garden Snail PRA - Joe Cavey**

PRA is completed and has been distributed. Public health issue is not within the purview of APHIS. APHIS is talking to CDC and FDA. Suggested that NPB try to push CDC and FDA into more active involvement. Rules will be proposed that reflect knowledge in PRA. Applicants are being advised to reapply for individual species rather than multiple species on one permit. Applicants who are field collecting are in serious jeopardy of losing their permits.

**Salt Cedar Biocontrol - Eric Rudji**

Currently infests several southwestern and some southeastern states. Principal area of concern is southwest and central plains states. Highly invasive. Accumulates salt in its leaves. Salt is then

deposited. APHIS has published an environmental assessment for comment. Comment period expired two days ago but will be reopened until end of May.

BC agents in the pipeline: leaf beetle - foliage feeder, specific predator, causes significant pest reductions; mealy bug - weakens target plants, attacks branches.

APHIS needs to secure concurrence from USFWS - federal law section 7 consultations - endangered species act. Publication of environmental assessment - (FONSI) is part of that process. Biggest concern is that saltcedar sites are nesting site of 12% of the southwestern willow flycatcher (bird).

### **Safeguarding Review - Craig Regelbrugge, Dorteia Zadig**

Overview of personnel involved in the review. Charges to the review panel; six questions. Process update since January NPBC meeting. Report content framed around committee reports. Organized around committee findings and recommendations and overarching issues.

Profound change is needed to ensure future relevance, success, even survival of APHIS safeguarding role. Recommendations: authorities, pathways, offshore activities, technology application and research, business practices. Unaddressed issues (3).

Implementation and accountability.

### **APHIS Regional Consolidation - Jerry Fowler**

July 19, 1999 - opening of Raleigh offices. Gulfport offices will close October 15, 1999.

State alignments under Associate Directors is done only for ease of manager/subordinate relationships.

### **Canada Food Inspection Activity - Darlene Orr**

*How can the states make their issues known to APHIS?*

Bilaterals with Canada (CFIA/PPQ) are usually heard in first quarter of each year; alternating sites. Darlene Orr is the PPQ contact. PPQ policy has been not to include states in bilaterals. They are willing to look into changing or modifying this approach for discussion purposes.

### **PVYn - Steve Poe**

Pest of tobacco. Transmitted from potato to tobacco by aphids. Canada is infected with PVYn. State seed certification agencies (17 states) agreed in 1993 to adopt a management plan to prevent introduction of PVYn into seed potatoes. Testing involves two years of testing. Due to success of program, a proposal has been floated to drop second year of testing. Tobacco industry is concerned over this proposal; potato growers in both US and Canada want test dropped. Management plan was adopted through federal register process, so if a change is to be made, it should be handled through the same federal register process to allow opportunity for comment.

### **National Association of State Forester's Report - Bill Imbergamo**

Current budget is about \$1 million per year. Three regions, incorporated on their own. Separate officers and charters. 6-7 standing committees. Committees work with Forest Service to establish FS program priorities. In national office Bill has 3.5 staff members. Costs of national office include rent, travel for committee members, staff salaries, etc. Coordinate message of members with congress. NPB needs to develop a case for what is not being done by APHIS because of lack of involvement or support by/with PPQ. NPB also needs to identify to Congress where supporting money should come from or be prepared to make a strong case for new money. Executive Director should have Congressional experience, familiar with committee staffs on the Hill, APHIS staff, familiarity with administrative procedures act. State fee is \$4,500 per year. Grants budget is \$365,000 per year. Smokey Bear and Woodsy owl image programs are co-copyrighted by the Association, Forest Service and Ag Council. Executive Director position is funded through smokey bear and woodsy owl programs. [Www.stateforesters.org](http://www.stateforesters.org)

### **Rewrite of 330 - Steve O'Neill and Bob Flanders**

Expected to be done by the end of the summer.

### **EXCERT Database - Wayne Burnett**

Non-propagative import manuals are being put on-line. Scheduled for completion by May 15.

### **Avocado Smuggling Interdiction - Alan Christian**

(see handout)

### **Invasive Species - Russ Caplen**

Advisory Committee

- FACA committee will be formed
- 20-25 members
- charter drafted
- first meeting scheduled for 1<sup>st</sup> quarter 2000

Legislative authorities (9)

(See handout)

Six goals established by PPQ for FY 20001. New money budget request to fund these initiatives totals \$29.0 - \$36.5 million.:

- Prevent the Introduction of Invasive Species
  - Inspection of non-agricultural cargo
  - Ballast water initiative
  - Identification
  - Pathways analysis
  - Invasive species early warning systems
- Detect and respond rapidly to and control populations of such species in a cost-effective and environmentally sound manner
  - State invasive species councils/early detection teams
  - Nationwide detection network
  - Rapid response

- International (Western hemisphere) detection survey network and control
- Monitor invasive species populations accurately and reliably
  - National invasive species data center
- Provide for restoration of native species and habitat conditions in ecosystems that have been invaded.
  - Biological control in support of habitat restoration
- Conduct research on invasive species and develop technologies to prevent introduction and provide for environmentally sound control of invasive species
  - Invasive species science consortium
  - Invasive species control and/or eradication technology development
- Promote public education on invasive species and the means to address them.
  - Informational campaign

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**WEDNESDAY, APRIL 21, 1999**

## **BUDGET PROCESS - PAUL EGGERT**

### **Budget Overview**

(see handout)

Why are we here? To formulate the PPQ FY 20001 budget. Prioritize activities and put them into a budget package. Cooperators participate directly in the process; not done in other agencies.

Budget calendar

FY 1999 Current allocation/current costs

FY 2000 President's budget proposal

Federal budget process is incremental in nature; Congress reacts to past resource levels and political pressure. NPB needs to get to Congress budget committeemen to ask questions during budget hearing in Spring to draw attention to activities or line items that we want to see put forward.

FY 2001 budget uses President's FY 2000 budget as a baseline.

Previous budget strategies

Appropriation reality

**NPB needs to put a "lobbying" plan together to support PPQ budget.** We need to identify areas that will cause NASDA and environmental groups to support the PPQ budget before Congress.

## **New Unfunded Initiatives**

### *Invasive Alien Species (IAS)*

(see handout)

Forward to Congress the entire \$36 million dollar package as proposed. If any money is granted, then prioritization of the 14 activities will be done to determine what can be done with the available money.

### *Sanitary/Phytosanitary Management (SPS)*

#### *Karnal Bunt (KB)*

Put this under emerging plant pests rather than a separate line item. This would put it in the same plane as other quality pests such as Pine Shoot Beetle. Which would add credence to the philosophy of moving toward deregulation of KB as a quarantine pest.

#### *Grasshopper (GH)*

#### *Imported Fire Ant (IFA)*

Move biocontrol money for IFA from biocontrol line item to IFA line item. Do not allocate money for eradication in CA. Strategy should be to manage populations that are too large to eradicate (i.e. CA). Management program could include survey, area wide pest management, biocontrol.

## **Agricultural Quarantine Inspection**

### *User Fee (AQI-UF)*

#### *Appropriated AQI (APP AQI)*

## **Fruit Fly Exclusion and Detection**

## **Emerging Plant Pests (EPP)**

## **Pink Bollworm (PWM)**

## **Biological Control**

## **Plant Methods**

## **Biotechnology**

Budget spreadsheet showing recommended funding levels:

### Budget Ranking

Two scenarios considered for ranking; one with AQI-UF at \$95 million; another with AQI-UF at \$88 million.

Stakeholders have a better chance of influencing budget when it is still in the Department, so they must influence Dunn, and Reed during May and June; influence Glickman and Rominger by early July; influence OMB in August. Once September comes, the Department cannot comment on the budget. Thereafter, the influence must be with Congress.

### Scenario #1 – AQI-UF at \$95 million:

RANK	PROGRAM	LEVEL	AMOUNT (000's)	CUMULATIVE	
1	AQI-UF	1&2	84,860	84,860	
2	AQI-Appropriated	1&2	30,266	115,126	
3	Fruit Fly Exclusion & Det	1&2	14,477	129,603	
4	Pest Surveillance & Detection	1&2	5,670	135,273	
5	Biological Control	1	6,269	141,542	85%
6	Plant Methods	1	3,605	145,147	
7	Biotechnology	1&2	5,838	150,985	
8	Boll Weevil	1	2,450	153,435	
9	Witchweed	1	1,157	154,592	
10	Emerging Plant Pests	1	2,627	157,219	
11	Biological Control	2	1,106	158,325	
12	Pink bollworm	1&2	947	159,272	
13	Golden Nematode	1&2	524	159,796	
14	Noxious Weeds	1&2	1,924	161,720	
15	Plant Methods	2	636	162,356	
16	Gypsy Moth	1&2	3,946	166,302	
17	Emerging Plant Pests	2	463	166,765	
18	Witchweed	2	204	166,969	100%
19	Fruit Fly Exclusion & Det	3	2,536	169,505	
20	Golden Nematode	3	145	169,650	
21	Emerging Plant Pests	3	4,181	173,831	105%
22	AQI-Appropriated	3	2,749	176,580	
23	Invasive alien species	1	28,309	204,889	
24	Sanitary/Phytosanitary	1	2,055	206,944	
25	Fruit Fly Exclusion & Det	4	3,950	210,894	
26	Emerging Plant Pests	4	20,000	230,894	
27	Plant Methods	3	374	231,268	
28	Biological Control	3	1,500	232,768	

29	Biotechnology	3	650	233,418
30	AQI-Appropriated	4	1,639	235,057
31	Imported Fire Ant	1	2,250	237,307
32	Grasshopper	1	1,200	238,507
33	Boll Weevil	2	432	238,939
34	AQI-Appropriated	5	1,991	240,930
35	Gypsy Moth	3	411	241,341
36	Noxious Weeds	3	545	241,886
37	Boll Weevil	3	5,815	247,701
38	Witchweed	3	221	247,922
39	Pink bollworm	3	6,184	254,106
40	Biological Control	4	717	254,823
41	Biological Control	5	717	255,540
42	Emerging Plant Pests	5	2,000	257,540
43	Biological Control	6	1,500	259,040
44	Grasshopper	2	1,500	260,540
45	Plant Methods	4	920	261,460
46	Sanitary/Phytosanitary	2	1,730	263,190
47	Plant Methods	5	1,500	264,690
48	Pink bollworm	4	2,000	266,690
49	Invasive alien species	2	5,000	271,690
50	Boll Weevil	3	5,815	277,505
Total			192,645	



*Scenario #2 – AQI-UF at \$88 million:*

RANK	PROGRAM	LEVEL	AMOUNT (000's)	CUMULATIVE	
1	AQI-UF	1&2	78,584	78,584	
2	AQI-Appropriated	1&2	30,266	108,850	
3	Fruit Fly Exclusion & Det	1&2	14,477	123,327	
4	Pest Surveillance & Detection	1&2	5,670	128,997	
5	Biological Control	1	6,269	135,266	
6	Plant Methods	1	3,605	138,871	85%
7	Biotechnology	1&2	5,838	144,709	
8	Boll Weevil	1	2,450	147,159	
9	Witchweed	1	1,157	148,316	
10	Emerging Plant Pests	1	2,627	150,943	
11	Biological Control	2	1,106	152,049	
12	Pink bollworm	1&2	947	152,996	
13	Golden Nematode	1&2	524	153,520	
14	Noxious Weeds	1&2	1,924	155,444	
15	Plant Methods	2	636	156,080	
16	Gypsy Moth	1&2	3,946	160,026	
17	Emerging Plant Pests	2	463	160,489	
18	Witchweed	2	204	160,693	
19	Fruit Fly Exclusion & Det	3	2,536	163,229	
20	Golden Nematode	3	145	163,374	100%
21	Emerging Plant Pests	3	4,181	167,555	
22	AQI-Appropriated	3	2,749	170,304	105%
23	Invasive alien species	1	28,309	198,613	
24	Sanitary/Phytosanitary	1	2,055	200,668	
25	Fruit Fly Exclusion & Det	4	3,950	204,618	
26	Emerging Plant Pests	4	20,000	224,618	
27	Plant Methods	3	374	224,992	
28	Biological Control	3	1,500	226,492	
29	Biotechnology	3	650	227,142	
30	AQI-Appropriated	4	1,639	228,781	
31	Imported Fire Ant	1	2,250	231,031	
32	Grasshopper	1	1,200	232,231	
33	Boll Weevil	2	432	232,663	
34	AQI-Appropriated	5	1,991	234,654	
35	Gypsy Moth	3	411	235,065	
36	Noxious Weeds	3	788	235,853	
37	Boll Weevil	3	5,815	241,668	
38	Witchweed	3	221	241,889	
39	Pink bollworm	3	6,184	248,073	
40	Biological Control	4	717	248,790	

<b>41</b>	Emerging Plant Pests	5	2,000	250,790
<b>42</b>	Grasshopper	2	1,500	252,290
<b>43</b>	Plant Methods	4	920	253,210
<b>44</b>	Sanitary/Phytosanitary	2	1,730	254,940
<b>45</b>	Plant Methods	5	1,500	256,440
<b>46</b>	Pink bollworm	4	2,000	258,440
<b>47</b>	Invasive alien species	2	5,000	263,440
Total			184,856	

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**THURSDAY, APRIL 22, 1999**

**NPB Council Meeting - Steve Johnson**

*Brochure - Steve Baril*

Reviewed latest draft. Members made comments. Balaam will make editing changes and send out one more time for review. Should be printed in time for August NPB meeting. (5000 copies) On front cover, do not show map but instead show leaf logo from web site. Under regions section, show the map with the regional boundaries. Bid for printing obtained by Steve Baril for \$1514.00

*Infrastructure - Don Alexander*

Meeting of committee to be held end of May by Don Alexander, Bob Balaam, Tom Sim, Steve Baril, Phil Eggborn. NPB may have to cover some of the travel costs for committee members to St. Louis.

Create an Executive officer, and 12 member Executive committee (Board of Directors). Do away with 10 member Council and current 8 member executive committee. Executive officer could meet more frequently with PPQMT. Money spent by PPQ on Council meetings could be provided to NPB to help fund executive officer position.

Board of Directors:

11 members - 3 members per region  
president of each region (4)  
officers of the NPB (3)  
one each additional regional member at large

Job description and a policy manual for the executive officer

Answers/reports to the Chairman of the Board of Directors (President of the National Plant Board). NASDA plant and animal committee policy manual can be a basis or starting point.

Funding plan

Need to establish a budget including:

•	Salary	~\$50,000
•	Travel	~\$30,000
•	OEC	~\$16,500
•	Expenses	~\$20,000
•	TOTAL	~\$116,000 - \$120,000

Funding mechanism proposals:

Dues 600 per member; NPB may need to draft a statement that members could use to justify dues increase to commissioners.

APHIS ?

### Incorporation and Tax status

Need to hire a professional attorney or accountant to incorporate the National Plant Board and each of the regional boards separately. Filing should be done locally within the region. National incorporation might be done in Delaware (easy filing procedure). Scott Pfister will talk with Bill Gimpel to find out where he is on his report. Scott will assist Bill in completion of the report and make a presentation to the Executive Committee on the first day of the NPB annual meeting.

### NPB role with NASDA

attendance at NASDA meetings. Reports to NASDA on NPB activities. Definition of this role must be done before job description on executive officer is created.

### Infrastructure - regional reorganization alignment

If it's not broke, don't fix it. If a change of a state to another region is desired, it should be only done with the approval of the National Plant Board. A written procedure with guidelines should be prepared that will govern this action. Need a constitutional amendment to solidify this procedure. HIS is developing; let them grow on their own. Keep them informed and part of any of our re-organizational issues.

Send these notes to infrastructure committee members (Don Alexander (Chair), Tom Sim (CPB), Steve Baril (WPB), Phil Eggborn (SPB), Bob Balaam (EPB)).

### **Digital Imaging System Demo - Mike Firko**

Price of apparatus is \$31,000. Consists of CPU, monitor, camera, camera stand, other optical hardware, modem.

### **Council Meetings - Bob Balaam and Steve Johnson**

Meetings should be PPQ policy/direction oriented first and issues second.

Specific issues from states should be handled on a more frequent basis, perhaps discussed or brought up on weekly PPQ DA and NPB President-Vice President conference call. PPQ staff could then respond via email with response.

There may be some topics that NPBC may want to discuss with ONLY PPQMT and staff NOT present.

Issues or policies that are discussed at a meeting should result in a resolution or action item. In the following meeting, the first order of business should be discussion of the follow-up activities that were identified at the previous meeting. There have been cases where action items were not followed or completed.

### *Annual budget meeting:*

Package of detailed program descriptions (including strategic program plan) should be sent to NPBC at least one week prior to the meeting. PPQMT needs to discuss these plans amongst themselves first and make decisions on making recommendations to NPBC for consideration. If not there is no reason for Council to attend. NPBC has the responsibility to review the package prior to the meeting and come prepared to discuss as needed. Regional Council representatives

need time to discuss these plans with their members. NPBC should be used to confirm or adjust PPQMT recommendations. Staff should only be present to answer questions and not present the entire plan. This council is no longer interested in having the January meeting geared toward a training session for the budget meeting.

*Web site - Bob Balaam*

Recommendation to seek putting it on a private ISP. All agreed.